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Agenda - Finance Committee

Meeting Venue: For further information contact:

External Location - Marine Hotel, Bethan Davies

Aberystwyth Committee Clerk

Meeting date: 27 June 2019 0300 200 6372

Meeting time: 10.00 <u>SeneddFinance@assembly.wales</u>

1 Introductions, apologies, substitutions and declarations of interest

(10:00)

2 Papers to Note

(10.00) (Pages 1 – 4)

Minutes of the meeting held on 5 June 2019

Minutes of the meeting held on 13 June 2019

2.1 PTN1 - Letter from the Llywydd on Financing and accountability of the Electoral Commission - 13 June 2019

(Pages 5 – 8)

2.2 PTN2 - Letter from the Counsel General on Legislation (Wales) Bill - 18 June 2019

(Page 9)

3 Welsh Government First Supplementary Budget 2019–20: Evidence session

(10.00–11.00) (Pages 10 – 72)

Rebecca Evans AM, Minister for Finance and Trefnydd

Matthew Denham-Jones, Deputy Director Financial Controls, Welsh

Government

Sharon Bounds, Head of Budgetary Control & Financial Policy, Welsh Government

Paper 1 - First Supplementary Budget 2019-20 Motion



Research brief

- 4 Motion under Standing Order 17.42 to resolve to exclude the public from the remainder of the meeting and the start of the next meeting on 3 July 2019
- Welsh Government First Supplementary Budget 2019–20:Consideration of evidence

(11.00-11.15)

Agenda Item 2

Concise Minutes - Finance Committee

Meeting Venue: This meeting can be viewed

Committee Room 3 - Senedd on <u>Senedd TV</u> at:

Meeting date: Wednesday, 5 June 2019 http://senedd.tv/en/5498

Meeting time: 09.01 - 12.20

Attendance

Category	Names
	Llyr Gruffydd AM (Chair)
	Rhun ap Iorwerth AM
Assembly Members:	Alun Davies AM
Assembly Members.	Mike Hedges AM
	Rhianon Passmore AM
	Nick Ramsay AM
	Dyfed Alsop, Welsh Revenue Authority
	Adam Al-Nuami, Welsh Revenue Authority
	Dave Jones, Welsh Revenue Authority
Witnesses:	Chris Moore, Welsh Local Goverment Association
Withesses.	Jon Rae, Welsh Local Government Association
	Alan Bermingham, The Chartered Institute of Public Finance
	and Accountancy (CIPFA)
	Tim Jones, Deloitte
Committee Staff:	Bethan Davies (Clerk)
Committee Starr.	Leanne Hatcher (Second Clerk)

Samantha Williams (Deputy Clerk)
Martin Jennings (Researcher)
Christian Tipples (Researcher)

1 Welsh Revenue Authority: Tax technical briefing

- 1.1 The Committee received a private tax technical briefing from Dyfed Alsop, Chief Executive, Welsh Revenue Authority; Adam Al-Nuami, Head of Data Analysis, Welsh Revenue Authority; and Dave Jones, Data Analysis, Welsh Revenue Authority.
- 2 Introductions, apologies, substitutions and declarations of interest
- 2.1 The Chair welcomed Members to the meeting.
- 3 Paper(s) to note
- 3.1 The papers were noted.
- 3.1 PTN1 Letter from Minister for Finance and Trefnydd Improving Public

 Transport White Paper Draft Regulatory Impact Assessment 29 April 2019
- 3.2 PTN2 Letter from Jim Harra, Second Permanent Secretary, HMRC Welsh Rates of Income Tax: Welsh tax codes 14 May 2019
- 3.3 PTN3 Letter from Minister for Finance and Trefnydd Welsh Rates of Income

 Tax: Welsh tax codes 22 May 2019
- 3.4 PTN4 Reply from the Counsel General and Brexit Minister on the Finance

 Committee's recommendations on the Legislation (Wales) Bill 30 May 2019
- 4 Inquiry into the Welsh Government's capital funding sources: Evidence session 5
- 4.1 The Committee took evidence from Jon Rae, Director of Resources, Welsh Local Government Association; and Chris Moore, Director of Corporate Services, Carmarthenshire County Council on its inquiry into the Welsh Government's capital funding sources.

- 5 Inquiry into the Welsh Government's capital funding sources: Evidence session 6
- 5.1 The Committee took evidence from Tim Jones, Director, Financial Advisory, Deloitte LLP; and Alan Bermingham, Policy Manager, Governments, Chartered Institute for Public Finance and Accountancy on its inquiry into the Welsh Government's capital funding sources.
- 6 Motion under Standing Order 17.42 to resolve to exclude the public from the remainder of the meeting
- 6.1 The motion was agreed.
- 7 Inquiry into the Welsh Government's capital funding sources: Consideration of evidence
- 7.1 The Committee considered the evidence received.
- 8 Senedd and Elections (Wales) Bill: Consideration of draft report
- 8.1 The Committee agreed the draft report with minor changes.

Concise Minutes – Finance Committee

Meeting Venue: This meeting can be viewed

Scott Room, Royal Society of Edinburgh on Senedd TV at:

Meeting date: Thursday, 13 June 2019 http://senedd.tv/en/5542

Meeting time: 09.30 - 13.11

External - Scott Room, Royal Society of Edinburgh

Attendance

Category	Names
A consistent Marshauer	Llyr Gruffydd AM (Chair)
	Rhun ap Iorwerth AM
Assembly Members:	Alun Davies AM
	Mike Hedges AM
	David Eiser, Adviser to the Scottish Parliament's Finance
	Committee
	Dr Angela O'Hagan, Glasgow Caledonian University
Witnesses:	Professor Michael Danson, Heriot-Watt University
	Caroline Gardner, Auditor General for Scotland
	Mark Taylor, Audit Scotland
	Diane McGiffen, Audit Scotland
	Bethan Davies (Clerk)
Committee Staff:	Georgina Owen (Second Clerk)
	Martin Jennings (Researcher)

- 1 Introductions, apologies, substitutions and declarations of interest
- 1.1. The Chair welcomed Members to the formal meeting at the Royal Society of Edinburgh.
- 1.2. Apologies were received from Nick Ramsay AM and Rhianon Passmore AM.
- 2 Paper(s) to note
- 2.1 The papers were noted.
- 2.1 PTN1 Letter from the Deputy Minister for Health and Social Services: Children (Abolition of Defence of Reasonable Punishment) (Wales) Bill 31 May 2019
- 2.2 PTN2 Letter from the Chair of the Economy, Infrastructure and Skills Committee
 Retention payments in construction contracts 6 June 2019
- 3 Legislative budget process: Evidence session 1
- 3.1 The Committee took evidence from David Eiser, Adviser to the Scottish Parliament's Finance Committee.
- 4 Legislative budget process: Evidence session 2
- 4.1 The Committee took evidence from Michael Danson, Professor of Enterprise Policy at Heriot-Watt University and Dr Angela O'Hagan, School for Business and Society, Glasgow Caledonian University.
- 5 Legislative budget process: Evidence session 3
- 5.1 The Committee took evidence from Caroline Gardner, Auditor General for Scotland and Mark Taylor, Audit Director, Audit Scotland.
- 6 Consideration of proposals to amend the Public Audit (Wales) Act 2013: Evidence session 1
- 6.1 The Committee took evidence from Caroline Gardner, Auditor General for Scotland and Diane McGiffen, Chief Operating Officer, Audit Scotland.

- Motion under Standing Order 17.42 to resolve to exclude the public from the remainder of the meeting and the meeting on the 19 June 2019
- 7.1 The motion was agreed.
- 8 Legislative budget process: Consideration of evidence
- 8.1 The Committee considered the evidence received.
- 9 Consideration of proposals to amend the Public Audit (Wales) Act 2013: Consideration of evidence
- 9.1 The Committee considered the evidence received.

Y Pwyllgor Cyllid | Finance Committee FIN(5)-18-19 PTN1 Elin Jones AC, Llywydd Cynulliad Cenedlaethol Cymru Elin Jones AM, Presiding Officer National Assembly for Wales

Agenda Item 2.1

Mick Antoniw AM Chair Constitutional and Legislative Affairs Committee National Assembly for Wales Cardiff Bay CF99 1NA

Your ref: Our ref: EJ/TJ

13 June 2019

Dear Mick

Financing and accountability of the Electoral Commission

When I gave evidence to your committee on 7 May, I undertook to share with you more detailed information about the proposed policy direction relating to the financing and accountability of the Electoral Commission in relation to devolved elections in Wales.

I would welcome your Committee's views on this matter, and look forward to reading - and responding to - your stage 1 report in the coming weeks.

To assist your consideration, the following is an update on the work undertaken by my officials in discussion with the Welsh Government, Electoral Commission and Wales Audit Office.

The Assembly Commission considered this matter at its meeting on 10 June. Whilst there was broad agreement on a proposed approach, the Commission also recognised the need for discussions with the Counsel General to continue, and for account to be taken of the views of your Committee and the Finance Committee.

The existing arrangements for the financing and accountability for the Electoral Commission and the role of the Speaker's Committee are set out in the Political Parties, Elections and Referendums Act 2000 (PPERA). I anticipate that the

Croesewir gohebiaeth yn Gymraeg neu Saesneg / We welcome correspondence in Welsh or English

Cynulliad Cenedlaethol Cymru

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National Assembly for Wales

Elin Jones AC, Llywydd Cynulliad Cenedlaethol Cymru Elin Jones AM, Presiding Officer National Assembly for Wales

Counsel General will table amendments to the Senedd and Elections (Wales) Bill which will, in turn, amend the provisions in PPERA. My expectation is that the development of these amendments by the Counsel General will be informed by the view of the Commission. Further detail as to how the new arrangements for the financing and accountability of the Electoral Commission will operate in practice are more suited to Standing Orders, and will therefore need to be considered by Business Committee in due course.

Accountability arrangements

Preferred option: a 'Llywydd's Committee'

The Electoral Commission has emphasised its preference is to be accountable to a committee chaired by a politically impartial 'non-party representative' (i.e. the Llywydd or Dirprwy Lywydd).

I share this view, and anticipate that this new 'Llywydd's Committee' would meet two to three times per year, and have a broad membership including representation for smaller political groups within the Assembly.

Following our discussion during the evidence session on 7 May, my view is that the requirement for such a committee, and at least the principles on which its composition would be determined, should be set out in primary legislation by using the Senedd and Elections (Wales) Bill to amend PPERA. For example, it would be appropriate for legislation to enshrine the principle that the membership should reflect, as far as possible, the balance of the political groups to which Members belong.

Further membership requirements, for example, whether the Llywydd's Committee should include some ex-officio members, such as relevant committee chairs, would be better left for the Assembly to determine in Standing Orders.

The establishment of a 'Llywydd's Committee' would not, of course, prevent other Assembly committees from scrutinising the Electoral Commission on any particular issues within their remits.

Alternative option: the Assembly Commission

An alternative to establishing a Llywydd's Committee would be for the Electoral Commission to be accountable to the Assembly Commission. However, it is not

currently within the role of the Assembly Commission to hold external organisations to account. For that reason, the establishment of a separate committee to undertake this function is my preferred option.

Financing arrangements

Currently, the work of the Electoral Commission in relation to devolved elections in Wales is paid for by the UK Treasury via the Speaker's Committee. To enable the Assembly to be responsible for funding the Electoral Commission's work in Wales, I anticipate that provision for high-level budget and audit arrangements would be specified in primary legislation (again through amendments to PPERA).

Funding through the Assembly Commission's budget

One option would be for the Electoral Commission to be funded as part of the Assembly Commission's budget (which is scrutinised by the Finance Committee and agreed by the Assembly by the usual process). I understand that this approach would be consistent with that expected to be taken on this matter in Scotland.

However, if a separate Llywydd's Committee were to be established, then part of its role would be to scrutinise the Electoral Commission's budget. If the Electoral Commission's budget were to be included in the Assembly Commission's budget, this could give rise to an overlap with the Finance Committee's role in scrutinising the Assembly Commission's budget, leading to complex budgeting, reporting and audit arrangements and potential lack of clarity over the body which is primarily responsible for scrutinising the Electoral Commission.

Preferred option: funding from the Welsh Consolidated Fund

Consequently, my preferred option is for the Electoral Commission to be funded directly from the Welsh Consolidated Fund in a similar manner to the Wales Audit Office. Section 124 of the Government of Wales Act 2006 allows for payments to be made out of the Welsh Consolidated Fund to bodies other than those set out in subsection 124(3) if they are for the purposes of "meeting expenditure payable pursuant to a relevant enactment". A relevant enactment is an enactment which provides for payment out of the Welsh Consolidated Fund.

Under this option, the Electoral Commission's budget and audit report would be scrutinised by the Llywydd's Committee, and there would be no overlap with the remit of the Finance Committee in respect of the Assembly Commission's budget.

My officials are exploring the legal and constitutional implications of this option further with the Welsh Government, Electoral Commission and Wales Audit Office.

Interinstitutional arrangements

Given the complexities of retaining a single UK body, funded separately by the Assembly, Scottish Parliament and Speaker's Committee, it would be important for the legislative provisions to be supplemented by a shared understanding between the three legislatures and the Electoral Commission on respective responsibilities for funding arrangements and apportionment of the Electoral Commission's costs relating to devolved matters.

I am aware that the Counsel General has also committed to write to you setting out the Welsh Government's position in relation to these issues. I am confident that we hold broadly similar views, and I will continue to work with him to ensure that the amendments brought forward result in clear and effective legislative proposals that will attract the support of a super-majority of Members.

I have copied this letter to the Chair of the Finance Committee and to the Counsel General.

Yours sincerely

flir fores

Elin Jones AM Llywydd

Pack Page 8

Agenda Item 2.2

Ein cyf/Our ref: MA-L/CG/0475/19

Llyr Gruffydd AM Chair, Finance Committee National Assembly for Wales

18 June 2019

Dear Llyr,

LEGISLATION (WALES) BILL

The purpose of this letter is to inform the Committee that I have today laid a revised Explanatory Memorandum to the Bill before the National Assembly. The Memorandum reflects the changes made to the Bill during the Stage 2 proceedings.

One of those changes was to section 2(7) which now provides for an annual report to the National Assembly on progress made under programmes to improve the accessibility of Welsh law. Paragraph 161 of the Explanatory Memorandum (and Table 6) covers the annual report, but I also draw your attention to new paragraphs 217 and 218 which cover post-implementation review. You will see this reflects commitments already given by the Government to review the effectiveness of the Bill mid-way through the first programme to be brought forward under Part 1 (i.e. in 2023), and takes account of this Committee's report in Stage 1 (particularly recommendation 2).

I also confirm, in line with recommendation 3 of the Committee's report, that the RIA has been updated to provide further information on the financial implications for policy staff not costed in the RIA – see particularly paragraphs 145 and 146.

Yours sincerely,

Jeremy Miles AM

Y Cwnsler Cyffredinol a Gweinidog Brexit Counsel General and Brexit Minister

Supplementary Budget Motion 2019-20

Laid Before the National Assembly for Wales by the Minister for Finance and Trefnydd

June 2019

1

Supplementary Budget Motion

1. The Assembly is asked to agree the following:

- This resolution for the year ending 31 March 2020 is made by the National Assembly for Wales ("the Assembly") pursuant to Section 126 of the Government of Wales Act 2006 ("the Act").
- 2. This Supplementary Budget Motion should be read alongside supporting budget documentation published on 18 June 2019.

Welsh Government

- 3. The Welsh Government is authorised-
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2020 for the services and purposes specified in Column 1 of Schedule 1, up to a maximum of the corresponding amounts specified in Column 2 of that Schedule;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of each Part of Schedule 2, during the financial year ending 31 March 2020, for use on the services and purposes specified in Column 2 of each Part of that Schedule, up to the limit specified for each Part of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Schedule 1, up to the net cash requirement limit specified in Schedule 5.
- 4. Despite paragraphs 2(a) and (b), the resources which may be used for the services and purposes specified in Column 1 of Schedule 1 (or, as the case may be, in Column 2 of each Part of Schedule 2), may exceed the amount specified in the corresponding entry in Column 2 of Schedule 1 (or, as the case may be, in each Part of Schedule 2) if-
 - (a) in the case of resources other than accruing resources, the first condition is met, or
 - (b) in the case of accruing resources, the second condition is met.
- 5. The first condition is that the total resources (other than accruing resources) used during the financial year ending 31 March 2020 for all services and purposes specified in Column 1 of Schedule 1 does not exceed the total of the sum of the amounts specified in Column 2 of that Schedule.
- 6. The second condition is that the total accruing resources used during the financial year ending 31 March 2020 for all services and purposes specified in Column 2 of Schedule 2 does not exceed the total of the sum of the amounts specified for each part of that Schedule.

7. Under Section 126A of Government of Wales Act 2006, a budget motion for a financial year may include information relating to resources expected to be used by any body that is a designated body in relation to a relevant person. The resources of bodies designated under the Government of Wales Act 2006 (Budget Motions and Designated Bodies) Order 2018 are included in this supplementary budget motion.

Assembly Commission

- 8. The Assembly Commission is authorised-
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2020 for the services and purposes specified in Column 1 of Part 1 of Schedule 3, up to a maximum of the corresponding amounts specified in Column 2 of Part 1 of Schedule 3;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of Part 1 of Schedule 4, during the financial year ending 31 March 2020, for use on the services and purposes specified in the corresponding entries in Column 2 of Part 1 of that Schedule, up to the limit specified for Part 1 of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Column 1 of Part 1 of Schedule 3, up to the net cash requirement limit specified in Schedule 5.

Public Services Ombudsman for Wales

- 9. The Public Services Ombudsman for Wales is authorised
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2020 for the services and purposes specified in Column 1 of Part 2 of Schedule 3, up to a maximum of the corresponding amounts specified in Column 2 of Part 2 of Schedule 3;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of Part 2 of Schedule 4, during the financial year ending 31 March 2020, for use on the services and purposes specified in the corresponding entries in Column 2 of Part 2 of that Schedule, up to the limit specified for Part 2 of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Column 1 of Part 2 of Schedule 3, up to the net cash requirement limit specified in Schedule 5.

Wales Audit Office

- 10. The Wales Audit Office is authorised-
 - (a) to use resources (not including accruing resources) during the financial year ending 31 March 2020 for the services and purposes specified in Column 1 of Part 3 of Schedule 3, up to a maximum of the corresponding amounts specified in Column 2 of Part 3 of Schedule 3;
 - (b) in addition, to retain income, within the categories of accruing resources specified in Column 1 of Part 3 of Schedule 4, during the financial year ending 31 March 2020, for use on the services and purposes specified in the corresponding entries in Column 2 of Part 3 of that Schedule, up to the limit specified for Part 3 of that Schedule; and
 - (c) to draw cash out of the Welsh Consolidated Fund for use on the services and purposes specified in Column 1 of Part 3 of Schedule 3, up to the net cash requirement limit specified in Schedule 5.

Specification of Categories of Accruing Resources

11. The categories of accruing resources listed in Column 1 of each Part of Schedule 2, and in Column 1 of each part of Schedule 4, are specified categories for the purposes of section 120(2)(a) of the Act."

Summary of Resource and Capital Requirements

Welsh Ministers

Ambit	Resources (£000)	Accruing Resources (£000)
Health and Social Services	8,494,080	68,844
Housing and Local Government	4,452,399	25,541
Economy and Transport	1,333,692	55,484
Education	2,379,257	276,766
International Relations and the Welsh Language	173,486	14,397
Environment, Energy and Rural Affairs	288,440	357,449
Central Services and Administration	356,519	411,802
Total Resources Requested and Accrued Income relating to Welsh Ministers	17,477,873	1,210,283

Direct Funded Bodies

Ambit	Resources (£000)	Accruing Resources (£000)
Assembly Commission	57,988	300
Public Services Ombudsman for Wales	4,954	17
Wales Audit Office	7,878	14,475
Total Resources and Accrued Income for Direct Funded Bodies	70,820	14,792

Schedule 1 – Ambits for expenditure incurred by Welsh Ministers

Ambits for expenditure incurred by Welsh Ministers (excluding a	ccruing resources
Column 1	Column 2
Services and purposes	Amount £000
Health and Social Services	8,494,080
For use by Welsh Ministers to spend on Health and Social Services including promoting, improving or supporting economic, social or environmental well-being.	
Delivery of core and targeted NHS services including impairments & provisions; supporting education & training of the NHS workforce, mental health policies & legislation, hospices and delivery of the substance misuse strategy implementation plan; sponsorship of public health bodies, the Food Standards Agency; public health programmes; effective health emergency preparedness arrangements; developing & implementing research & development for patient & public benefit; social care and support, partnership & integration, sustainable social services, Social Care Wales; funding for the Older People Commissioner; funding for the Children's Commissioner and CAFCASS; expenditure on supporting children and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Housing and Local Government	4,452,399
For use by Welsh Ministers to spend on housing, local government and communities including promoting, improving or supporting economic, social or environmental well-being.	
Funding to support local government including general capital funding and valuation services; building local democracy; supporting collaboration, reform and improvement. Funding for planning and regulation and housing to Increase the Supply and Choice of Affordable Housing and Market Housing; to support people to live independently in their homes through the Supporting People, Independent Living and Integrated Care Fund and to prevent homelessness. Funding to support communities including Regeneration; Financial Inclusion and Digital Inclusion; and Fire and Rescue Services and Resilience. To manage and implement the waste strategy and waste procurement, National Parks, Academi Wales, Care Inspectorate Wales, Healthcare Inspectorate Wales and Estyn. Also includes any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Economy and Transport	1,333,692
For use by Welsh Ministers on Economy and Transport including promoting and supporting economic, social or environmental well-being for businesses, individuals, communities and places in Wales. Expenditure on sectors and regional business development; entrepreneurship & business information; major events; delivering ICT and property related infrastructure; corporate & strategy programmes; Development Bank of Wales; motorway & trunk road operations; improving & maintaining the trunk road network; road, rail, air and sea services and investment; sustainable travel; improving road safety; work based learning; delivering support for skills; skills policy; employment & skills; educational and careers choice and any related expenditure and non fiscal resource use that provides broader economic benefit to Wales.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Education	2,379,257
For use by Welsh Ministers to spend on Education including promoting, improving or supporting economic, social or environmental well-being.	
Expenditure on education and training standards including literacy and numeracy, curriculum, teaching & leadership, qualifications, post-16 education, higher education, pupil deprivation grant, ICT & information management systems and estate & IT provision; youth engagement & employment; well-being of children & young people; post-16 learner support; pupil engagement; Welsh medium and bilingual education; delivery support; innovation; science; life sciences; and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
International Relations and the Welsh Language	173,486
For use by Welsh Ministers on International Relations and Welsh Language including promoting and supporting economic, social or environmental well-being for businesses, individuals, communities and places in Wales.	
Expenditure on trade and inward investment, tourism and major events to promote Wales; supporting culture and the arts via the Arts Council of Wales, the National Museum of Wales, the National Library of Wales; creative industries and other; strategic leadership for museum, archive and library services; media and publishing; supporting the historic environment via Cadw, the National Botanic Gardens and the Royal Commission for the Ancient and Historic Monuments of Wales; promoting sport and physical activity via Sports Wales and others; supporting the Welsh Language and the Welsh Language Commissioner; promoting international development and relations and any related expenditure and non fiscal resource use that provides broader economic, social and environmental benefit to Wales.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Environment, Energy and Rural Affairs	288,440
For use by Welsh Ministers on Energy, Planning and Rural Affairs, including promoting, improving or supporting economic, social or environmental well-being.	
Developing and delivering overarching policy and programmes on sustainable development and natural resources management agriculture, environment, food and marine; develop and implement climate change policy, energy efficiency, Green Growth, green infrastructure, environmental protection, flood & coastal risk, water and sewage policy and legislation; landfill disposal communities scheme; deliver nature conservation and forestry policies; sponsor and manage delivery bodies; developing an appropriate evidence base to support the work of environment and rural affairs; protecting animal, plant and bee health and developing GM policies; promote and support protected landscapes and wider access to green space; administration and delivery of the Common Agricultural Policy; delivering programmes within the Rural Development Plan; supporting new farm entrants, farmers and rural communities in Wales; evidence based development for rural affairs; developing and managing Welsh marine, fisheries and aquaculture including the enforcement of Welsh fisheries; developing and marketing Welsh food & drink and any related expenditure and non fiscal resource use.	

Ambits for expenditure incurred by Welsh Ministers (excluding accruing resources)	
Column 1	Column 2
Services and purposes	Amount £000
Central Services and Administration	356,519
For use by Welsh Ministers to spend on Central Services and Administration and promoting equality; the prevention of violence; advice and advocacy; resilience and civil contingency; youth justice; community support officers; community facilities programme and supporting the voluntary sector.	
Expenditure on Welsh Government running costs (including staff costs; general administration; asset management; capital and capital charges; IT costs; business improvement; and provisions for early retirement and pensions); the cost of elections and referendum: statistical information and research; funding of external bodies; fiscal responsibilities (including devolved taxation and borrowing); (pan-Wales) procurement services; events and corporate communications; inquiries and investigations; the Invest-to-Save fund; managing the delivery of European funding in Wales; preventing violence against women, domestic abuse and sexual violence; advice and advocacy; resilience and civil contingency; youth justice; community support officers; community facilities programme; supporting the voluntary sector; and establishing and maintaining Gypsy/Traveller sites and any related expenditure and non fiscal resource use.	

Schedule 2 – Use of accruing resources by Welsh Ministers

Part 1: Health and Social Services

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Accruing resources include income under the Pharmaceutical Price Regulation Scheme; income in respect of settlement of legal claims; charges for accommodation, goods and services to private and NHS patients, local authorities and others; repayment of Invest to Save funding from Local Health Boards and Welsh NHS Trusts; income from the Scottish Government, Northern Ireland Executive, Department of Health, other government departments and the European Union; income from fixed penalty notices issued under the Food Hygiene Rating (Wales) Act 2013: income generation schemes; nonoperating income from sale of land, buildings, vehicles, equipment and property and recoveries of VAT; income from rebate schemes and agreements.	Services and purposes include expenditure on primary and community health services; the purchase or acquisition of fixed assets by Welsh NHS Trusts, Local Health Boards and associated healthcare providers; supporting the provision and administration of health and social care services.
Overall amount of Income (£000)	68,844

Part 2: Housing and Local Government

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include grant funding direct or indirect from the European Commission, including Interreg; repayment and recovery of grant payments and recoveries of VAT; fees and charges for inspections and regulatory services; income from the sale of capital assets; income from the redistribution of members' interests in investment, income from repayments of Social Housing Grant; provision of training and development events; training provider repayments; charges for dental registration; income from staff secondments; repayment of loans, including staff loans; rental income on property; compensation under commercial and civil settlements and levy of facilitation fees.	Services and purposes include running costs, general administration costs and resource expenditure of Inspectorates and the Valuation Tribunal; the delivery of training interventions for the Welsh Public Service; supporting expenditure on safer communities and regeneration; the payment of grants to local authorities and Third Sector bodies; all European funded projects; and to support all expenditure as identified within the expenditure Ambit.
Overall amount of Income (£000)	25,541

Part 3: Economy and Transport

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources and funding either direct or indirect from the European Commission; property rental and other associated income; business services charges; project contributions from other public sector and private sector organisations; investment income; grant repayments and repayable business finance; income from the sale of capital assets; transport studies receipts; compensation under commercial and civil settlements and levy of facilitation fees; and recoveries of VAT.	All European funded projects and to support all expenditure as identified within the expenditure Ambit.
Overall amount of Income (£000)	55,484

Part 4: Education

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include income from European Projects, research & evaluation; curriculum royalties; recoveries of Student Loans; funding from the Higher Education Research Capital fund; sales of publications and recoveries of VAT. Accruing resources including repayment and recovery of grant payments; income relating to science and life science activities; fees and charges for inspections and regulatory services; provision of training and development events; income from staff secondments; repayments of staff loans; income from the sale of capital assets; recovery of loans made and any interest charges thereon; ad-hoc recoveries and grants from other sources.	Services and purposes include supporting European projects, CQFW, programme development, research & evaluation current expenditure; to support curriculum current expenditure and to support all expenditure as identified within the expenditure Ambit.
Overall amount of income (£000)	276,766

Part 5: International Relations and the Welsh Language

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources and funding either direct or indirect from the European Commission; business services charges; project contributions from other public sector and private sector organisations; investment income; grant repayments and repayable business finance; admission charges and other operational income at Cadw and Royal Commission for Ancient and Historic Monuments sites; and recoveries of VAT and other taxes.	All European funded projects and to support all expenditure as identified within the expenditure Ambit.
Overall amount of income (£000)	14,397

Part 6: Environment, Energy and Rural Affairs

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include funding either direct or indirect from the European Commission including income from European structural funds; income from the EU to support farmers and rural communities in Wales; income from wind farm projects; income from Pwllpeiran Farm; income from the sale of capital assets, including buildings; income from grant recoveries from local authorities, third sector organisations and other public and private sector organisations; civil penalty fines associated with emission trading schemes; income from marine licences; income from the salvage of carcasses from animals slaughtered for disease control, ad-hoc grants from other sources and recoveries of VAT; funding from other central government departments and income related to Environment, Energy and Rural Affairs.	Services and purposes include expenditure relating to Pwllpeiran Farm; grant payments, schemes part supported by other government departments; all European funded projects and to support all expenditure as identified within the expenditure Ambit.
Overall amount of Income (£000)	357,449

Part 7: Central Services and Administration

Column 1	Column 2
Category of accruing resource	Services and Purposes for which income may be retained
Accruing resources include income from administrative activity such as: the sale of goods or services: the sale of land or buildings; the recovery of costs; staff secondments and fees; repayment of staff loans; recovery of grant payments; the refund of statutory PAYE deductions; recoveries of tax including VAT; the sub let of properties; the sale of administrative assets; income from ICT services provided; training provider repayments; recovery of costs shared with other public sector bodies; receipts of recoverable grants including Invest-to-Save receipts; and direct and indirect from the European Commission.	Services and purposes include funding of: running costs and general administrative expenditure; supporting capital expenditure on the Welsh Government's estate and asset base; supporting equality; preventing violence; providing advice; resilience and contingency; youth justice; supporting the voluntary sector; community support officers; community facilities programme and any European funded projects.
Overall amount of Income (£000)	411,802

Schedule 3 – Expenditure Incurred by Direct Funded Bodies (excluding accruing resources)

Part 1 – Assembly Commission

Column 1	Column 2
Services and Purposes	Amount £000
Resources other than accruing resources for use by the Assembly Commission on resource and capital costs associated with the administration and operation of Assembly Services to support the National Assembly for Wales ('the Assembly'); promotion of the Assembly including payments to the Electoral Commission and others; payments in respect of the Commissioner for Standards and Remuneration Board; any other payments relating to functions of the Assembly or functions of the Assembly Commission. Resources other than accruing resources for use by the Assembly Commission in respect of decisions of the Remuneration Board and expenditure in respect of Assembly Members' Pension provision.	57,988

Part 2 – Public Services Ombudsman for Wales

Column 1	Column 2
Services and Purposes	Amount £000
Resources other than accruing resources for use by the Public Services Ombudsman for Wales ('the Ombudsman') on resource and capital costs associated with the administration of the Ombudsman's office; payments to the British and Irish Ombudsman Association; payments to the International Ombudsman Institute and associated non fiscal items.	4,954

Part 3 – Wales Audit Office

Column 1	Column 2
Services and Purposes	Amount £000
Resources other than accruing resources for use by the Wales Audit Office on the discharge of the statutory functions of the Wales Audit Office and the Auditor General and on the administration of the Wales Audit Office.	7,878

Schedule 4- Use of accrued resources by Direct Funded Bodies

Part 1 – Assembly Commission

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Accruing resources for retention pursuant to section 120(2) of the Government of Wales Act 2006 and use by the Assembly Commission from the disposal of fixed assets and other capital income; rental income; gifts; grant support; recharges; income from commercial sales and other services provided to the public or others.	For use on the purchase or acquisition of fixed assets and for use on administrative costs of the Assembly.
Overall amount of Income (£000)	300

Part 2 – Public Services Ombudsman for Wales

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Income from commercial sales and other services provided to the public or others.	For use on related services and the administration of the Ombudsman service.
Overall amount of Income (£000)	17

Part 3 – Wales Audit Office

Column 1	Column 2
Category of accruing resource	Services and purposes for which income may be retained
Accruing resources from fees and charges for audit, grant certification and related services; grants received to fund audit services; other recoveries of costs associated with the functions of the Auditor General or Wales Audit Office; miscellaneous income such as from publications, conferences, provision of administrative, professional and technical services; recoveries of costs, such as of seconded staff, staff loans, car leasing payments; recoveries of any costs incurred for a third party; and interest received on working balances.	For use by the Wales Audit Office on the discharge of functions of the Auditor General and on related services and the administration of the Wales Audit Office.
Overall amount of income (£000)	14,475

Schedule 5: Resource to Cash Reconciliation 2019-20 (£000)

Table 1: Resource to cash Reconciliation for 2019-20 included in the December 2018 Annual Budget Motion (£000)

	Welsh Ministers	Assembly Commission	Public Services Ombudsman	Wales Audit Office
Net Resource Requirement	15,676,068	56,523	4,533	6,936
Net Capital Requirement	1,546,420	500	22	210
Adjustments:				
Capital Charges	-401,769	-2,250	-70	-200
Impairments	-127,307	0	0	0
Movements in Provisions	-94,977	-1,500	-20	0
Profit/Loss on sale of assets	0	0	0	0
Movements in stocks	0	0	0	0
Movements in debtors/creditors	0	350	20	0
Use of Provisions	0	0	0	0
Other	0	0	0	0
Net Cash Requirement for issue from the Welsh Consolidated Fund	16,598,435	53,623	4,485	6,946

Table 2: Changes to the Resource to cash Reconciliation included in this Supplementary Budget Motion (£000)

	Welsh Ministers	Assembly Commission	Public Services Ombudsman	Wales Audit Office
Net Resource Requirement	223,243	965	394	732
Net Capital Requirement	32,142	0	5	0
Adjustments:				
Capital Charges	-83	0	0	0
Impairments	37,765	0	0	0
Movements in Provisions	15,000	0	0	0
Profit/Loss on sale of assets	0	0	0	0
Movements in stocks	0	0	0	0
Movements in debtors/creditors	0	0	0	1,908
Use of Provisions	0	0	0	0
Other	0	0	0	0
Net Cash Requirement for issue from the Welsh Consolidated Fund	308,067	965	399	2,640

Table 3: Resource to cash Reconciliation included in this Supplementary Budget Motion (£000)

	Welsh Ministers	Assembly Commission	Public Services Ombudsman	Wales Audit Office
Net Resource Requirement	15,899,311	57,488	4,927	7,668
Net Capital Requirement	1,578,562	500	27	210
Adjustments:				
Capital Charges	-401,852	-2,250	-70	-200
Impairments	-89,542	0	0	0
Movements in Provisions	-79,977	-1,500	-20	0
Profit/Loss on sale of assets	0	0	0	0
Movements in stocks	0	0	0	0
Movements in debtors/creditors	0	350	20	1,908
Use of Provisions	0	0	0	0
Other	0	0	0	0
Net Cash Requirement for issue from the Welsh Consolidated Fund	16,906,502	54,588	4,884	9,586

Notes:

- 1. This table content and format complies with Section 125(1) (c) and 126(2) of the Act which states that for the purposes of authorising the motion there shall be a statement authorising 'the amount which may be paid out of the Welsh Consolidated Fund in the financial year to the relevant persons, or for use pursuant to a relevant enactment, for the purposes so specified'. Payments made out of the Welsh Consolidated Fund are made in cash; therefore this table shows the relevant cash requirements in support of the resources requested in support of Schedules 1 to 4 which state the relevant purposes for which resources may be used.
- 2. This table content and format also complies with Standing Order 20.28(v), which states that the budget motion must include reconciliation between the resources to be authorised under section 125(1) (a) and (b) of the Act and the amounts to be authorised for payment out of the Welsh Consolidated Fund under section 125(c) of the Act.

Schedule 6: Reconciliation of resources requested in the budget motion to resources made available by the Treasury for the Welsh Block for 2019-20

Table 1: Reconciliation of Resources Requested in the December 2018 Annual Budget Motion to the resources made available by the Treasury for Wales (£000)

			2019-20 (£000)		
	Resource DEL	Capital DEL	Resource AME	Capital AME	Total
Resources Requested in the Budget Motion:					
- Welsh Ministers	15,532,639	744,952	143,429	801,468	17,222,488
- Assembly Commission	55,023	500	1,500	0	57,023
- Ombudsman	4,513	22	20	0	4,555
- Wales Audit Office	6,936	210	0	0	7,146
Total Resources Requested in the Annual Budget Motion	15,599,111	745,684	144,949	801,468	17,291,212
Adjustments:					
(i) Resource Consumption of WGSBs	14,023	0	5,413	0	19,436
(ii) Grants	-1,063,434	1,063,434	0	0	0
(iii) Supported Borrowing	0	88,800	0	0	88,800
(iv) Direct Charges on the Welsh Consolidated Fund	5,032	0	1,061,000	0	1,066,032
(v) Other	15,060	0	0	0	15,060
Welsh Ministers & Direct Funded Bodies Total Managed Expenditure	14,569,792	1,897,918	1,211,362	801,468	18,480,540
- Wales Office	4,740	30	0	0	4,770
- Borrowing	0	-125,000	0	125,000	9,770
- Devolved Taxes	-2,354,853	0	2,354,853	0	0
- Unallocated Reserve	290,848	355,118	0	0	645,966
Total Managed Expenditure (Block)	12,510,527	2,128,066	3,566,215	926,468	19,131,276

Table 2: Changes to the Reconciliation of Resources Requested in the December 2018 Annual Budget Motion to the resources made available by the Treasury for Wales (£000)

			2019-20 (£000)		
	Resource DEL	Capital DEL	Resource AME	Capital AME	Total
Resources Requested in the Budget Motion:					
- Welsh Ministers	278,908	59,308	-55,665	-27,166	255,385
- Assembly Commission	965	0	0	0	965
- Ombudsman	394	5	0	0	399
- Wales Audit Office	732	0	0	0	732
Total Resources Requested in the Supplementary Budget Motion	280,999	59,313	-55,665	-27,166	257,481
Adjustments:					
(i) Resource Consumption of WGSBs	0	0	0	0	0
(ii) Grants	-11,078	11,078	0	0	0
(iii) Supported Borrowing	0	0	0	0	0
(iv) Direct Charges on the Welsh Consolidated Fund	-1,901	0	0	0	-1,901
(v) Other	0	10,700	0	0	10,700
Welsh Ministers & Direct Funded Bodies Total Managed Expenditure	268,020	81,091	-55,665	-27,166	266,280
- Wales Office	0	0	0	0	0
- Borrowing	0	0	0	0	0
- Devolved Taxes	-1,919	0	1,919	0	0
- Unallocated Reserve	43,345	-63,952	0	0	-20,607
Total Managed Expenditure (Block)	309,446	17,139	-53,746	-27,166	245,673

Table 3: Reconciliation of Resources Requested in this Supplementary Budget

			2019-20 (£000)		
	Resource DEL	Capital DEL	Resource AME	Capital AME	Total
Resources Requested in the Budget Motion:					
- Welsh Ministers	15,811,547	804,260	87,764	774,302	17,477,813
 Assembly Commission 	55,988	500	1,500	0	57,988
- Ombudsman	4,907	27	20	0	4,954
- Wales Audit Office	7,668	210	0	0	7,878
Total Resources Requested in the Supplementary Budget Motion	15,880,110	804,997	89,284	774,302	17,548,693
Adjustments:					
(i) Resource Consumption of WGSBs	14,023	0	5,413	0	19,436
(ii) Grants	-1,074,512	1,074,512	0	0	0
(iii) Supported Borrowing	0	88,800	0	0	88,800
(iv) Direct Charges on the Welsh Consolidated Fund	3,131	0	1,061,000	0	1,064,131
(v) Other	15,060	10,700	0	0	25,760
Welsh Ministers & Direct Funded Bodies Total Managed Expenditure	14,837,812	1,979,009	1,155,697	774,302	18,746,820
- Wales Office	4,740	30	0	0	4,770
- Borrowing	0	-125,000	0	125,000	0
- Devolved Taxes	-2,356,772	0	2,356,772	0	0
- Unallocated Reserve	334,193	291,166	0	0	625,359
Total Managed Expenditure (Block)	12,819,973	2,145,205	3,512,469	899,302	19,376,949

Notes:

- 1. The total resource requirement for the Welsh Government is equivalent to the total of the allocations included in the Ambits of Schedule 1.
- 2. Standing Order 20.28(ii) states that the annual budget motion should include the resources agreed by the Treasury for the Welsh block budget for the financial year covered by the motion. Schedule 6 satisfies this requirement.

- 3. Standing Order 20.28(iii) states that the annual budget motion must include a reconciliation between the resources allocated to the Welsh block budget by the Treasury and the resources to be authorised for use in the budget motion. Schedule 6 satisfies this requirement.
- 4. The schedules above show variations authorised for the financial year under S126 of the Act and SO20.31.
- 5. Direct charges on the Welsh Consolidated Fund are:

Item	2019-20 £000
Payments to the National Loans Fund – Interest Note	2,394
Salaries and related pension costs of the Presiding Officer and the Deputy Presiding Officer	266
Salaries and related pension costs of the Ombudsman	208
Salaries and related pension costs of the Auditor General	203
Salaries and related pension costs of the Chair of the Wales Audit Office	27
Salaries and related pension costs of the Commissioner for Standards	33
Redistributable National Non Domestic Rates	1,061,000
Total	1,064,131

Note:

An additional £1,228,000 is estimated to be directly charged to the Welsh Consolidated Fund in respect of the principal repayment of borrowing to the National Loans Fund. This payment is outside Total Managed Expenditure.

Schedule 7: Reconciliation of cash inflows to the Welsh Consolidated Fund to the cash issues to be requested in the budget motion (£000)

	Previous Provision 2019-20	Changes	Revised Provision 2019-20
Estimated net amounts payable to Welsh Ministers:			
Grant payable by the Secretary of State to the Welsh Consolidated Fund under Section 118 (1)	13,515,471	175,857	13,691,328
Payover of Welsh Rate of Income Tax to the Welsh Consolidated Fund	2,059,000	0	2,059,000
Funds borrowed from the National Loans Fund and commercial banks under Section 121	125,000	0	125,000
Payments from Other Government Departments	1,163,325	111,787	1,275,112
Payments from other sources	2,605,256	-20,181	2,585,075
Less amounts authorised to be retained by Welsh Ministers and Direct Funded Bodies	-1,245,256	20,181	-1,225,075
Estimated amounts payable to Welsh Consolidated Fund	18,222,796	287,644	18,510,440
Distributed as follows: - Welsh Ministers - Assembly Commission - Ombudsman - Wales Audit Office Cash Released from the Welsh Consolidated Fund in the Motion Direct Charges on the Welsh Consolidated Fund	16,598,435 53,623 4,485 6,946 16,663,489	308,067 965 399 2,640 312,071	16,906,502 54,588 4,884 9,586 16,975,560
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Unallocated Funds	490,128	-20,607	469,521
Total Estimated Payments	18,222,796	287,644	18,510,440

Notes:

- 1. Section 125(3) of the Act states that the annual budget motion must be accompanied by a written statement made by Ministers showing:
 - i. the total amount of the payments which they estimate will be made for the financial year under Section 118(1);
 - ii. the total amount of the payments which they estimate will be made to the Welsh Ministers, the First Minister or the Counsel General for the financial year by Ministers of the Crown and government departments; and

- iii. the total amount of payments which they estimate will be made to the Welsh Ministers, the First Minister or the Counsel General for the financial year otherwise than by a Minister of the Crown or government department.
- 2. The schedule above shows variations in these amounts as required under SO20.31.

June 2019

By virtue of paragraph(s) vi of Standing Order 17.42

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